



**OTTAWA POLICE SERVICE
SERVICE DE POLICE D'OTTAWA**

*The Trusted Leader in Policing
Le chef de file de confiance dans la police*

OPS JOINT PUBLIC ORDER

INIT

Section Operational Plan

Public Order Operational Plan Approval

*The Situation and Mission are outlined in the overall Operational Plan, therefore the OPS Joint Public Order Unit's appendix will focus specifically on the Execution, Administration, Command & Control as it relates to ESU's and outside agency's Public Order Units.

REDACTED

Date: _____

Reviewed by Inspector: _____

Date: _____

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Public Order OPERATIONAL PLAN

Type of Event: Freedom Convoy – Canada Unity demonstration

Occurrence Number: 2022-17557

Project Code: CONVOY

Date of Event: *ongoing since 29th January 2022

Location: National Capital Region

Public Order Operational Plan Completed by: REDACTED

Date: 28th January 2022

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1.0 Public Order Operational Plan Objectives

1.1 Public Order Operational Plan Objectives

- Provide a concept of operation for a measured and scalable formal public order response to the event.
- Promotes interoperability amongst Public Order Groups during the Freedom Convoy – Canada Unity demonstration
 - Ottawa Police Service
 - London Police Service
 - Durham Regional Police Service
 - York Regional Police Service
 - Peel Regional Police Service
 - Greater Sudbury Regional Police Service
 - Ontario Provincial Police (OPP)
 - Royal Canadian Mounted Police (RCMP)
 - Ottawa Paramedic Service
 - Ottawa Fire Service
- Provides a clear command and control structure between NCRCC, Public Order Units, Specialty elements and regular operations elements.
- Provide direction on rules of engagement and actions on to high risk /exigent situations.
- Provide an efficient communications plan to ensure the effective interoperability in the sharing of information between all public order units from the member level, Squad Leader level, POU Commander Level and NCRCC level.

1.2 Guiding Principles

1. Be mindful of the lawful right of individuals or groups to protest visibly and peacefully.
2. Work to minimize disruptions and inconvenience to Ottawa residents.

2.0 COMMANDER'S INTENT

STRATEGIC OVERVIEW

GOALS

- Optimize public safety, preserve the peace, enforce the law and provide quality service in partnership with our communities while upholding the fundamental freedoms of assembly and speech.
- Ensure the safety of all security forces.

These goals will be achieved through:

- The use of the Incident Management System and/ or Incident Command System to ensure a coordinated effort of agencies and departments, a common organizational structure, standardized terminology, scalable response, integrated and timely communications and a consolidated plan of action.
- Emphasis on communication and coordination with members of the Public; area businesses; attending protest groups.
- Command and control will be delivered at the strategic, operational, and tactical levels.
- Command, Control, Coordination and Communication will drive all efforts at all levels in both the planning and the operational phases.

OPERATIONAL OVERVIEW

- Operations will be delivered with high police visibility in an appropriate use of force posture to conduct professional policing services in consideration of general threats to the public at large gatherings as indicated by incidents across the world.
- As a result of inconclusive agendas and unconfirmed schedules and locations, operations will depend on flexibility, mobility, and clear command and control.
- Operational plans and responses will have the ability to be escalated or de-escalated based on threat assessment.

All efforts will be made to minimize and mitigate the impacts on the City of Ottawa. Communications and coordination with the public; area businesses; as well as protest groups will be emphasized.

3.0 EXECUTION

3.1 Concept of Operations

Members of the Ottawa Police Service will be working and communicating with all public and community stakeholders to assist in preparation for the visit and its resulting impacts on the Community.

During the demonstration, the Ottawa Police Service will provide a highly visible uniform presence to manage crowds and traffic related issues. Officers will be deployed within the areas of jurisdiction of the Ottawa Police Service and as defined by this plan. Uniform resources will have components that are mobile, so that the deployment of officers can be fluid and adapt to crowd and traffic management issues in a timely fashion. The OPS will provide resources to support uniform officers, as well as specialized officers to provide a measured response to manage any criminal activity, critical incident or resulting consequences. Officers will be dedicated to communicate with members of the public and media through a coordinated effort with all involved agencies. This deployment will be consistent with the Mission Statement of the Operational Plan.

The Durham Regional Police Service, London Police Service, Peel Regional Police Service, Greater Sudbury Regional Police and York Regional Police Service will provide police personnel to support the Ottawa Police Service in their roles related to the demonstration. In order to ensure the effective and efficient utilization of all resources under their command, the Ottawa Police Service will integrate (where possible) or coordinate resources.

The Ottawa Police Service will command all resources through a Unified Command Center (UCC) located REDACTED in partnership with other Emergency Services and Law Enforcement. The UCC is responsible for all aspects of the response, including developing incident objectives and managing all incident operations.

The Ottawa Police Event Commander and Ottawa Police Incident Commander will be located at REDACTED

3.2 Public Order Operational Plan Overview

The Ottawa Police Service Joint Public Order Group is comprised of established public order units from the Ottawa Police Service, the Greater Sudbury Regional Police Service, the London Police Service, the Durham Regional Police Service, York Regional Police Service and The Ontario Provincial Police. These 6 public order units have been selected to provide a unified joint formal public order response during the Freedom Convoy – Canada Unity demonstration event in Ottawa under the unified command of the Ottawa Police Service. The response will be a measured and scalable response ranging from crowd management to focused and targeted public order interventions involving specialized tactics, equipment and weapons. A complete public Order Unit will be referred to as 1 Section. The Public Order Units will deploy as follows:

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(1 Section)

Ottawa Police Service

Emergency Services Unit

1 OIC

1 Section Commander and Section 2ic

1 Public Order Unit - REDACTED

1 Less Lethal Team REDACTED

1 Obstruction Removal Team REDACTED

1 Paramedic Support Team REDACTED

1 Paramedic Coordinator

1 Fire Support Team REDACTED

1 Fire Coordinator

Logistics

POU Liaison Officers (with external Agencies)

OPS: Total #of members: RED including all support elements) Total # of vehicles: RED



(1 section)

Peel Region Police Service

Public Safety Unit

RED Officers

Total # of vehicles: RED



(1 Section)

London Police Service

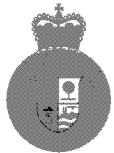
Public Order Unit

3 Commanders

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RE officers
RED Lima
ACT Logistics

LPS: Total #of members: RED (including all support elements) Total # of vehicles: REDA



(1 Section)

York Regional Police Service

RE Officers
RED ERU
ACT RPA
ED Fire
Paramedics
IT Support

YRPS: Total #of members: RE

Total # of vehicles: RED
ACT



(1 Section)

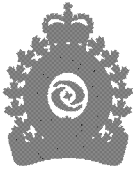
Durham Regional Police Service

RE Commander
DA Section Leaders
RED Officers
ACT LRAD
RE LRAD

DRPS: Total #of members: RED
DA

Total # of vehicles: RED
DA

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RESquads)
Greater Sudbury Regional Police

REDOfficers

PHASE 1: Administrative and logistical phase

- A. 09-10 Feb 2022: External POU support teams will arrive in Ottawa and check in at their designated **REDACTED**
- B. 09-10 Feb 2022: Public order commanders briefing in evening time and location TBD.

PHASE 2: Pre Deployment and staging phase.

- A. 10Feb2022: (*if actionable operation - 0400hrs Teams Briefing **REDACTED**
0900 hrs Teams briefing **REDACTED**
POU prep for deployment.
- B. 10Feb2022: 1000hrs Deployment of identified POU assets to designated staging points
 - i. All POU assets muster and deploy from **REDACTED**
 - a. Order to move given **REDACTED**

PHASE 3: Deployment Phase

- A. 10Feb2022: All POU assets launch into an Operational posture.
 - i. Unplanned or Unexpected circumstances will require Ad Hoc strategic planning between the OPS, NCRCC and available resources giving rise to additional stages.

PHASE 4: Demobilization

- A. POU assets stand down from an Operational posture.
 - i. POU assets may be stood down in a graduated manner or may be all stood down at once:

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- ii. Authority to stand down POU assets will come from the Incident Commander.

These phases will repeat daily and schedule will be altered on an as need basis through to 15Feb2022, and planning will be ongoing for staffing beyond that date.

3.3 Public Order Operational Plan Mandate

The Public Order teams have come together in order to provide a measured and scalable formal public order response to the Freedom Convoy – Canada Unity event that ensures protection of life and property and enforcement of the law. The response plan holds to its core the preservation of expression, assembly and association as guaranteed by the Charter of Rights and Freedoms. Command and Control Strategies, tactics and techniques are in place to manage this event should it remain peaceful and lawful or in the event it escalates to a disorder state. The plan has been developed with the emphasis on the protection and safeguarding of community members, lawful protesters and emergency services personnel while respecting the rights of all.

3.4 Officer Health and Safety

A. Meals

Meals will be coordinated by logistics unit between box lunches and hot meals if feasible.

Down Rooms

REDACTED

B. Relief of units

The Public Order Manager will coordinate relief of deployed public order units with the respective Section Commanders. Down rooms are centrally located within the theatre of operation to allow for down time in climate controlled and secure locations.

REDACTED

3.5 Roles and Responsibilities

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Structure

A complete public order unit, regardless of what level it responds in, will be referred to as a public order unit or a "Section". A Section will be under the Command of a Public Order Commander (also referred to as a Section Commander) supported by a Section second in command. A Section's structure allows for it to operate as one unit or break down into **RE** relatively independent sub units called "Squads". TPS, YRP and DRPS have Squads of **R** including a Squad Leader. OPS and LPS have Squads of **REDA** including a Squad Leader and Squad 2ic. The model that OPS and LPS operate under allows the Squad itself to break down into another sub unit called a Team. Each team consists of **R** including a Team Leader.

Each Section will be deploying with a less lethal component. OPS and TPS additionally will have full integrated paramedic and fire support capability in all levels.

Response Levels

1. Level 1 (also known as Soft Tac) will consist of the following: Members...
 - a. will be dressed in their services approved BDU uniform
 - b. Will wear **REDACTED**
 - c. Will wear **REDACTED**
 - d. Will wear **REDACTED**
 - e. Will wear **REDACTED**
 - f. Will have **REDACTED**
 - g. Will have **REDACTED**
 - h. Will have **REDACTED**
 - i. Will have **REDACTED**
2. Level 2 (also known as transition) will consist of the following: Members...
 - a. Will have everything listed for Level 1
 - b. Will wear increased protective Equipment **REDACTED**
REDACTED
3. Level 3 (also known as Hard Tac) will consist of the following: Members...
 - a. Will wear **REDACTED**
 - b. Will wear **REDACTED**
 - c. Will wear **REDACTED**
 - d. Will wear **REDACTED**
 - e. Will wear **REDACTED**
 - f. Will wear **REDACTED**

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- g. Will wear REDACTED
- h. Will wear
- i. Will have
- j. Will have
- k. Will have
- l. Will have
- m. Will have

Positions

A. Public Order Liaison Officer:

- a. Will be a senior OPS ESU officer assigned to an external agency public order unit
- b. Will be attached to the external agency Section Commander
- c. Will assist the Section Commander with communication and interoperability with other public order units.
- d. Will facilitate the movement of the public order unit.

B. Public Order Commander (also known as Section Commander):

- a. Will command all Squads and specialty teams assigned to their public order unit.
- b. If deployed for a specific public order incident, will report to and take direction from the NCRCC on the Public Order Command Net Channel or regular operational channel.
- c. Will report to and take direction from the Unified Public order Ground Commander if deployed (receiving direction on the Public order Command Net).

(refer to individual Service unit rosters)

- d. Will command all members in their respective Team
- e. Will report to and take all direction from their respective Section Commander
- f. Will operate on assigned channel
- g. Unless exigent circumstances are present and the actions fall under the react authority matrix, all Less Lethal engagements will be on the Section Commanders authority.

3.7 Contingency Plans

A. Measured crowd management / POU response

- The security plan as it relates to crowd management / Public Order has been conceptualized with the intent on providing a measured and scalable response commensurate to the dynamics and circumstances at hand while respecting individual's right to expression, assembly and association as guaranteed by the Charter of Rights and Freedoms.
- From a crowd management perspective, police response involves regular uniformed officers, Police Liaison Officers and specially trained units of public order officers both in Soft and Hard Tac levels for the duration of the event.
- The security plan involves a significant regular uniformed presence to secure routes as well as restricted zones around sites. These restrictions are being imposed not to restrict individual's rights as outlined in the Charter but to guarantee the safety and the security of all.
- Should these security measures be compromised, or show risk of being comprised due to large gatherings of individuals, the security plan involves several highly skilled and specially trained crowd management teams to provided an increased response using what is known as Soft Tactics. Understanding the great interest many people from various groups will have to participate in this event, as long as these groups remain peaceful and lawful, the response will focus on facilitating their participation in this event while still balancing the integrity of the security and safety of all.
- Dynamics common to large gathering combined with elements that may be attending for unlawful purposes may require these specialty teams to increase their response and security posture. These teams have an intermediate level which is a visible increase in security posture but is primarily a level that provides basic protection equipment to protect the well being of these specialty teams members from injury while still allowing them to manage a large crowd which for the most part (with the exception a small percentage) are there for a lawful purpose. If this response allows the specialty teams to apprehend the unlawful element and return the gathering to a normal state, these teams have the ability to deescalate back to Soft tactics to continue with the crowd management of a lawful crowd.
- Regardless of all efforts to deescalate a situation by intervention tactics or negotiation by police liaison officers, an individual or individuals who have the drive and focus to act in an unlawful manner which has caused or is a significant risk to cause harm to community members or emergency services personnel who are in the lawful execution of their duty, these specialty teams have the ability to

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increase their response one further level to a Hard Tactics response level. This response is adopted as a last resort option that combines specialized protective gear, coordinated special public order tactics and specialized weapons and munitions to re-establish normalcy, secure the welfare and safety of members of the community, emergency services personnel or the security of the IPPs and apprehend individuals identified for arrest.

- Prior to an Incident Commander authorizing such a level of response, all other means have proven unsuccessful including repeated attempts to clearly communicate with the individual or individuals and there is an existing or imminent risk to health and wellbeing of individuals in the crowd. As such, the security plan allows for an authorization by the Incident Commander to use targeted direct action and tactics on specifically identified individual or individuals to affect the arrest or arrests. Given the nature and the dynamics of a gathering, the tactics take into account the various elements of a crowd where these unlawful suspects attempt to remain anonymous or concealed. Individuals such as lawful protesters, innocent onlookers, local residents, media personnel just to name a few may by mere geographical positioning experience a temporary detention while officers make concerted effort to remove the illegal element. The tactics allow for the expedited removal of these non involved lawful individuals from the targeted area while focusing on the apprehension of specifically identified individuals. Regardless if these specialty teams have escalated to this level of response, if the circumstances allow, they have the full ability to deescalate to a level commensurate with the lawfulness of the gathering.

B. Medical emergency

- The Ottawa Paramedic Service, Paramedic Support Unit (PSU) is a multi function unit that supports the Ottawa Police Emergency Services Unit (ESU) with a responsibility to provide highly trained and equipped Paramedics with specialized skills and expertise to respond to a multitude of environments and dynamic patient's. The Paramedic Support Unit is fully integrated with the Ottawa Police Emergency Services Unit in a public order environment and has capacity to respond to both a critical injury within a crowd as well as a critical injury of emergency services personnel during peaceful demonstrations as well as a serious disorder situation.
- The Paramedic Support Unit has capacity to treat, stabilize and extract both the public and emergency services personnel from an affected zone to regular operations paramedics as well as utilizes a PSU staffed quick response transport (QRT) ambulance embedded within the team to mitigate the option of having to hand off to regular operations paramedics and transport directly to an emergency room facility if the situation deems necessary. The PSU team operates with both Ottawa police communications as well as a Paramedic based communications structure. The PSU Coordinator has direct communication during the NCRCC with both the PSU TL and the Paramedic Operations Section Chief to facilitate extraction to regular operations paramedics. The POSC is stationed within the Paramedic Command Center (PCC). All PSU team members also have the

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authority and jurisdiction, under the Base Hospital Medical Director of the Regional Paramedic Program of Eastern Ontario, to operate in Quebec when required.

- The Paramedic Support Unit also has a mandate to provide treatment and rehabilitation of ESU officers and embedded paramedics providing regular checks and assessments of the officers with the authority, in consultation with the Section Commander, to remove an officer from duty if deemed medically necessary.
- The Paramedic Support Unit members will report to and take direction from the ESU Section Commander when instructed during operations and will adhere to ESU standard operating procedures and the operational plan of the event while operating within their medical scope of practice.

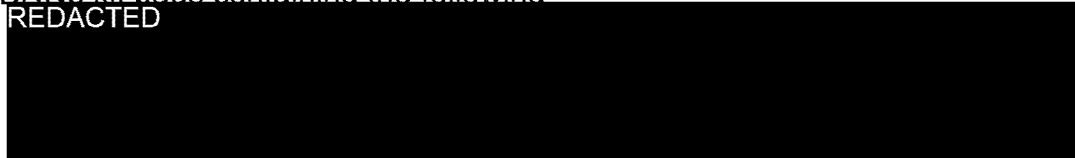
C. Fire situation

- OPS and TPS public order units each have an imbedded team of firefighters who are equipped to deal with Molotov cocktails, most commonly encountered exterior fires (cars, dumpsters etc) and external attack only for structure fires.
- The fire support members have the ability to attach to any hydrant or building standpipe within the affected area. In the City of Ottawa, there is a maximum distance of 300' between any given hydrants. Given this, the Fire support members are able to provide water suppression regardless of the location.
- Should a larger OFS suppression response be deemed necessary upon assessment by a Fire Support member, identification of routes and required extra resources can be coordinated through the Fire team leader, the Public Order Commander, FSO coordinator, and the NCRCC as the Fire Team Leader has direct communication with the Fire Operations Chief in the NCRCC on Ottawa Fire radio channels.

D. CBRNe Event

- Of all the deployed public order units, only the OPS public order unit has the capability to respond to a CBRNe incident. OPS will have their members CBRNe kit bags stored at the down room site. OPS ESU member have a personalized CBRNe kit bags containing the following:

REDACTED



- In the event of a CBRNe event, OPS public order unit once directed to by the NCRCC, will report to the 474 Elgin St, stage with CBRNe kits and await direction from the City of Ottawa CBRNe Task Force (CTF). OPS ESU will operate generally within the "Warm Zone" based on designated duties as outlined in the City of Ottawa - Office of Emergency Management - CTF Response Plan.

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- LPS, GSRP, YRPS, Peel and DRPS POUs once directed to by the NCRCC, will stage at a designated location and await instructions from the CTF to assist in the control of the “Cold Zone”.
- OPS ESU shall not operate in a “HOT Zone” that is deemed “IDLH” (Immediately dangerous to life or health).

E. Search

- In the jurisdiction of the City of Ottawa, the Ottawa Police Service is responsible for managing and conducting ground searches for missing/lost persons. As such the Ottawa Police Service has designated the Emergency Services Unit with the responsibility of having trained Search Managers, Search Team Leaders and Search Members available 24/7/365 to provide the required response.
- In light of ESU's dual functions, priority of duties may fall into conflict during all phases of the event. The following contingency response plan will be in place from the 28-30 of Jan:
 - All Missing or Lost Person calls will be handled as per policy guidelines with regards to measure of response. A call for service for a missing/lost person shall be handled as per current OPS Policy and Sectional Procedures.
 - **In the case where a search manager is required, the process should be as follows:**
 - Consult with the on call list and associated ESU search manager who is assigned to cover a particular time period. The on call list is posted internally at OPS and is available through the Communications Centre.
 - During the operational/deployment phase of the event, January 29, SM **REDACTED** is to be contacted directly. During all other time periods, consult the on call list
 - From the period between 28-29Jun2016, The respective Search Manager will assess the situation and proceed with steps as follows:
 1. Contact the Duty Inspector and provide an analysis of the situation including recommendations for response levels
 2. The search manager will contact the OPS Coordinator and discuss options to be communicated to the event Incident Commander.
 3. The event Incident Commander in consultation with the Duty Inspector will determine whether or not ESU assets are to be released from the event.
 4. In the case where ESU assets or a portion of ESU Assets are released from the event, the on call SM will

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coordinate and deploy these assets once they have been released from event duties.

5. In the case where the decision is made NOT to release ESU assets, pre-arrangements have been made between ESU SAR, and SBO-OVSAR (Sauvetage Benevole Outaouais – Ottawa Volunteer Search and Rescue (Accredited Ontario Search and Rescue Volunteer Association) that requests may be made on the part of the Ottawa Police Service to have qualified outside agencies assist in a ground search if warranted. *NOTE: in the case of a high risk SAR operation, civilian assets shall not be utilized.*
6. In the event of a High Risk Search and Rescue (HRSAR) incident, The OPS Coordinator will be notified immediately. The Duty Inspector and Incident Commander will made the decision as to the redeployment of ESU for a HSAR operation.
7. During overnight periods or off hours when ESU is not directly involved in event activities, the on call search manager will be contacted and assess normally.

3.8 Demobilization Plan

As indicated in section 4.2, demobilization will take place in phase 4 of the operation

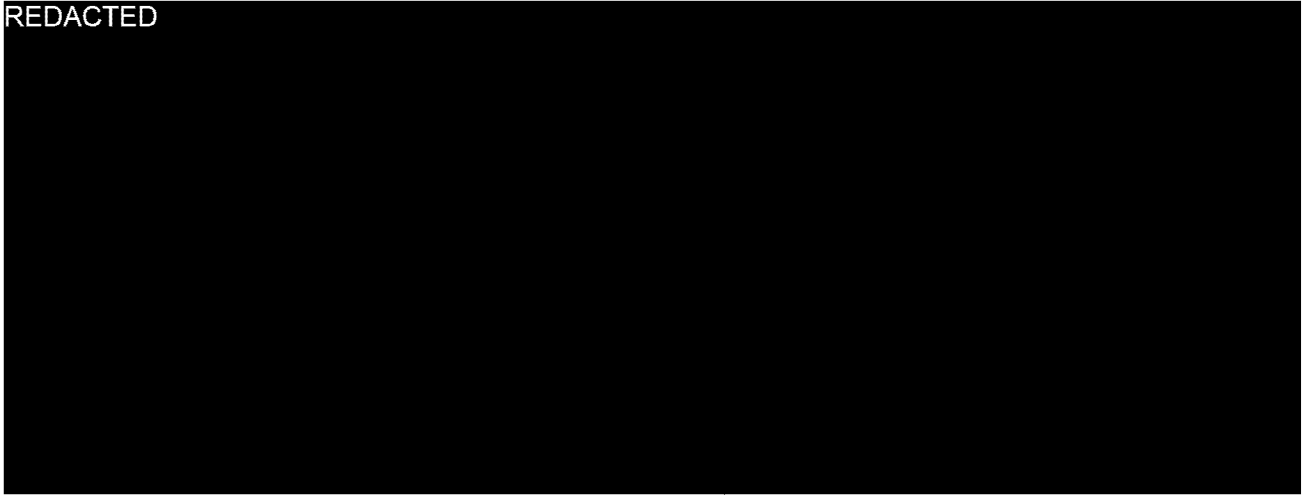
Phase 4: POU assets stand down from an Operational posture.

- i. POU assets may be stood down in a graduated manner or may be all stood down at once (decision lies with the Incident Commander);
- ii. Authority to stand down POU assets will come from the NCRCC on direction from the Incident Commander.
- iii. There will be 4 Steps to demobilization.
 - a. Step 1: all members and assets return to REDACTED Individual Roll call will be conducted by respective Public Order Commander that all Unit members and assets are accounted for.
 - b. Step 3: POU general debrief - all members attend the REDACTED briefing hall.
 - c. Step 4: Members except for Section Commanders are released from Duty. External agencies return to REDA REDA REDACTED and ESU members are released from REDACTED REDACTED

3.9 Parliamentary Privilege

Members of the House of Commons and the Senate have unfettered access to Parliament Hill in what is known as Parliamentary Privilege. Historical and legal precedents long established over time and, during similar events, security concerns do not override this privilege.

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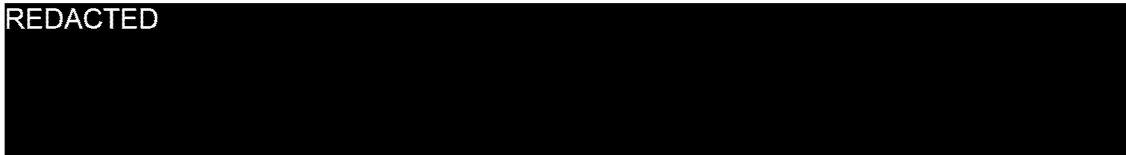


5.0 COMMAND AND CONTROL

5.1 Public Order Communications Plan

Operational Channels:

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Commanders from all Services will be issued with Ottawa Police radios allowing all services to give greater communication interoperability while operating in a Soft Tac capacity. The liaison officer will also have a radio monitoring REDACTED

In the event of a Public Order Incident, the JPOG assets will switch their channel to the POU Channel designated. They will operate on this independent channel while resolving the Public Order Incident. All public Order Commanders along with NCRCC will be in constant communication over the common channel.

In the event of a Critical Public Order incident, each JPOG asset will have an independent REDACTED channel assigned to them that will allow each JPOG asset to communicate independently or, if required, jointly with other JPOG assets. All public

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Order Commanders along with UCC will be in constant communication over the POU Command Net.

5.3 Finance

Cost Code: 124167

Project Code: CONVOY

Approver: REDACTED

Pre-Approver: REDACTED